

Stockton-on-Tees Borough Council

Local Public Service Agreement



Stockton-on-Tees
BOROUGH COUNCIL

LOCAL PUBLIC SERVICE AGREEMENT BETWEEN

STOCKTON-ON-TEES BOROUGH COUNCIL

AND

THE GOVERNMENT

INTRODUCTION

1. Stockton-on-Tees Borough Council and the Government have made this Local Public Service Agreement (LPSA) with the intention of further improving the services to local people that Stockton-on-Tees Borough Council provides. This agreement covers the period 1st April 2004 to 31st March 2007 (or Summer 2007 for education targets).
2. The agreement records the present intentions of Stockton-on-Tees Borough Council and the Government. It is entered into by both in good faith but it is expressly recognised that neither can fetter the future discretion of the Council or of Ministers and Parliament. The agreement is therefore not intended to create legal relations. Subject to that, the following points are agreed.

The Intentions of Stockton-on-Tees Borough Council

3. Stockton-on-Tees Borough Council will use its best endeavours to achieve more demanding performance targets than those it would be expected to achieve in the absence of this Local Public Service Agreement. Those enhanced targets are specified in Schedule 1 to this agreement.

The Intentions of the Government

4. The intentions of the Government set out in this agreement are subject to the outcome of any statutory consultations and any necessary approval of the Treasury and Parliament
5. The Government will implement the changes to statutory and administrative requirements set out in Schedule 2 to this agreement, subject to confirmation of the legal and operational feasibility of the changes described and to Parliamentary approval of any necessary legislation. The Government will also undertake the discussions with the Council described in Schedule 2.
6. It is recognised by Stockton-on-Tees Borough Council that, on further investigation, it may be necessary to modify the detail of the changes set out in Schedule 2 in ways that seek so far as possible, to give substantially the same extent of benefit to the Council. It is recognised by the Government that, if a change set out in Schedule 2 proves infeasible, it will use its best endeavours to provide an alternative that corresponds as closely as possible and has, so far as possible, substantially the same effect.
7. The Government will pay Stockton-on-Tees Borough Council a Pump Priming Grant of £936,283 in support of the expenditures described in Schedule 3 to this agreement. The conditions attached to this "pump-priming" grant are also set out in Schedule 3.

8. The Government will pay a Performance Reward Grant to Stockton-on-Tees Borough Council, as set out in Schedule 4 to this agreement, if it achieves all the enhanced targets specified in Schedule 1. Schedule 4 also sets out the grant it intends to pay if the Council secures a substantial improvement in performance that falls short of the target. The Schedule also stipulates the intended timing of payments of the grant. Stockton-on-Tees Borough Council undertakes to provide internally audited information confirming the extent of improvement in their performance relative to the Local PSA performance targets set out in Schedule 1, as a precondition for the determination and payment of the Performance Reward Grant.

Local Area Agreements and the LPSA

9. The Council is one of 21 local authorities to pilot Local Area Agreements (LAAs). The LPSA targets were chosen from the key priorities for the local area, agreed with Stockton Renaissance (the local strategic partnership for the area) which also form the backbone of the LAA. All 12 LPSA targets are included in the LAA under each relevant thematic block. The LPSA targets, in effect, represent those key priorities which Renaissance intends to see stretch performance above and beyond the improved outcomes set as part of the LAA process.

Special Provision

10. This agreement supersedes and replaces that signed on 22nd March 2005.

Date of Agreement: 5th July 2005

**For Stockton-on-Tees
Borough Council**

For Her Majesty's Government

.....
Cllr Bob Gibson
Leader of Stockton-on-Tees
Borough Council
On behalf of Stockton
Borough Council

.....
Rt. Hon David Miliband MP
Minister of Communities and Local Government,
Office of the Deputy Prime Minister

.....
George Garlick
Chief Executive Stockton-
On-Tees Borough Council

.....
Rt. Hon Des Browne MP
Chief Secretary to Her Majesty's
Treasury

The above ministers sign on behalf of their colleagues listed below:*

The Right Hon John Prescott MP
Deputy Prime Minister

The Right Hon Gordon Brown MP
Chancellor of the Exchequer

The Right Hon Patricia Hewitt MP
Secretary of State for Health

The Right Hon Ruth Kelly MP
Secretary of State for Education and Skills

The Right Hon Charles Clarke MP
Home Secretary

The Right Hon Margaret Beckett MP
Secretary of State for Environment,
Food and Rural Affairs

The Right Hon David Blunkett MP
Secretary of State for Work and
Pensions

The Right Hon Alistair Darling MP
Secretary of State for Transport

The Right Hon Tessa Jowell MP
Secretary of State for Culture, Media
Sport

SCHEDULE 1 PERFORMANCE TARGETS

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Target No 1: Improving Recycling

Overall outcome

Increase the % of household waste recycled in the Borough

Indicator(s) by which performance will be measured

BVPI 82 (a) and (b): percentage of the total tonnage of household waste arisings which have been recycled and composted

Current performance

2003/04 = 10.86%

Performance by 31/3/2007

Performance expected without the Local PSA 20%

Performance target with the Local PSA 22%

Enhancement in performance with the Local PSA 2%

Target No 2: Improving Road Safety

Reducing the numbers of people killed or seriously injured on Stockton's roads.

Indicator by which performance will be measured

Number of people killed or seriously injured (KSI) on the roads in Stockton, as measured by STATS 19.

Current performance

1994/98 average	1999	2000	2001	2002	2003
88	81	68	73	82	108

**Performance at the end of the period of the Local PSA
(1 January 2006 - 31 December 2006)**

Performance expected without the Local PSA

80

Performance target with the Local PSA

72

Enhancement in performance with the Local PSA

8 fewer people killed or seriously injured.

Target No 4: Reducing the Number of Young offenders who re-offend

Overall outcome

Reduce the Number of Young offenders who re-offend

Indicator(s) by which performance will be measured

The number of young offenders in (a) 2004 and (b) 2005 who re-offend within 12 months

Current performance

Year ending 31 December 2002*

50.1% of young offenders re-offending within 12 months

Performance at the end of the LPSA period – Summer 2007

Performance expected without the Local PSA

- (a) 48.5% of young offenders in 2004 re-offending within 12 months
- (b) 44.9% of young offenders in 2005 re-offending within 12 months

Performance target with the Local PSA

- (a) 43.5% of young offenders in 2004 re-offending within 12 months
- (b) 39.9% of young offenders in 2005 re-offending within 12 months

Enhancement in performance with the Local PSA

- (a) A reduction of 5% points of young offenders in 2004 re-offending within 12 months
- (b) A reduction of 5% points of young offenders in 2005 re-offending within 12 months

Definitions

"Young" means aged between 10 and 17 on the date of the offence.

"Offender" means a person receiving a substantive outcome.

"Substantive outcome" means a reprimand, final warning, or court disposal.

"Re-offend" means commit another offence which receives a substantive outcome.

"12 months" means the 12 months following the day on which they receive a substantive outcome

Means of measurement

It is agreed that the performance will be based on a complete count of young offenders who receive a substantive outcome between 1 October and 31 December in the year specified.

The numerator is the number of young offenders in the year specified who re-offend within 12 months. The denominator is the number of young offenders in the year specified.

* 2003 cohort figures are not yet available

Target No 5: Increasing Smoking Cessation

Overall outcome

Reduce the incidence of poor health such as coronary heart disease and lung cancer caused by smoking

Indicator(s) by which performance will be measured

The number of people who approached the Smoking Cessation Service for help in stopping smoking between 1/4/2004 and 31/3/07, who were still 'quitters' at the four weeks follow up stage.

Baseline/current performance

Baseline period 2003/04

1202

Performance during the period 1/4/2004 to 31/3/2007

Performance expected without the Local PSA

3,606

Performance target with the Local PSA

3,786

Enhancement in performance with the Local PSA

180

Target No 6: Improving the care of vulnerable adults

Outcome

To enhance the independence of vulnerable adults and older people with health & social care needs and to extend choice within service provision.

Indicators by which performance will be measured

1. The number of adults and older people who take up direct payments.¹
2. The number of carers receiving a carers break or specific carers service following an assessment of needs.²

Current performance - period ending 31st March 2004

1. 44 people
2. 170 carers

Performance expected without the Local PSA at 31 March 2007

1. 135
2. 230

Performance target with the Local PSA at 31 March 2007

1. 221
2. 330

Enhancement in performance with the Local PSA at 31 March 2007

1. 86
2. 100

Notes

¹ Definition: the number of people aged 18 and over who start to receive direct payments over between 1 April 2004 and 31 March 2007; it will include the 44 people who were in receipt of direct payments at 31 March 2004. A person will only be counted once, irrespective of how often they may start a new episode of direct payments, and must be in receipt of Direct Payments for 6 months or more (excluding people who have died, moved into residential/nursing care or moved out of the area who can be counted in they have been in receipt for less than 6 months).

² Definition: the number of people aged 18 and over who receive a specific carers service as described in the Carers Grant Guidance or a carers break commissioned by the Council. A person will only be counted once; if a carer is assessed or reviewed more than once during the period of the LPSA, the outcome of their most recent assessment or review will be recorded.

Performance Reward Grant to be split between the above indicators in the following proportions

1. 75%
2. 25%

Target No 7: Supporting People on Incapacity Benefit into Work

Outcome

To increase the number of people who are in receipt of an incapacity benefit moving into paid work.

Indicators by which performance will be measured:

- i) The number of people in receipt of an incapacity benefit* who gain a Job Entry** between 1/4/2005 and 31/3/2007.
- ii) The number of people in receipt of an incapacity benefit* who gain a Job Entry** between 1/4/2005 and 31/3/2007 that is sustained for 16 hours or more a week and for a period of at least 13 consecutive weeks or more.

Definitions

* **Incapacity benefits** meaning: Incapacity Benefit, Severe Disablement Allowance, Income Support on the basis of incapacity and National Insurance Credits only on the basis of incapacity

** **Job Entry:** Recorded on the Jobcentre Plus Labour Market System using the prevailing definition of Job Entry used by Jobcentre Plus – (currently at least 8 hours between a Sunday and a Saturday – a credit/contribution week.)

Sources of Data

- i) Jobcentre Plus
- ii) Jobcentre Plus

Current Performance - 1/4/2004 to 31/3/2005

- i) 214
- ii) 96

Performance at the end of the Local PSA

Performance will be measured between 1/04/05 and 31/04/07.

Performance expected without the Local PSA

- i) 428
- ii) 214

Performance target with the Local PSA

- i) 588
- ii) 323

Enhancement in performance with the Local PSA

- i) 160
- ii) 109

Conditions

In respect of measure (ii), if a person starts work on or before 31/3/2007 that job entry may count toward achievement of this target if it is sustained for up to 13 weeks after 31/3/2007.

Target No 8: Improving Educational Attainment at Key Stage 3

Indicator(s) by which performance will be measured

The average National Curriculum point score across all three core subjects at the end of Key Stage 3 for all schools maintained by Stockton on Tees (as measured and recorded in the DfES performance tables)

Current performance

Baseline period Summer 2003

33.6

Performance in Summer 2007

Performance expected without the Local PSA (Summer 2007)

34.4

Performance expected with the Local PSA (Summer 2007)

34.9

Enhancement in performance with the Local PSA (summer 2007)

0.5

Target No 9: Improving Educational Attainment at Foundation Stage

Indicator(s) by which performance will be measured

The percentage of children across the Borough achieving the early learning goals by the end of the final term of the foundation stage or 4th July falling in that term, (which ever is the earlier) in two areas of learning:

1. Personal Social and Emotional Development (PSED);
2. Communication, Language & Literacy (CL&L).

The measure will be the percentage of pupils achieving an average score of 8 or better across the assessment scales making up each area of learning.

Baseline/current performance	Baseline period	Performance
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	Summer 2004	PSED 54% CL&L 34%
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Performance at end of the LPSA period

	Performance expected without the Local PSA (Summer 2007)	PSED 56% CL&L 36%
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	Performance expected with the Local PSA (Summer 2007)	PSED 60% CL&L 40%
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	Enhancement in performance with the Local PSA (summer 2007)	PSED 4%pts CL&L 4%pts
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Special Condition

No reward grant will be payable for the PSED indicator unless Stockton-on-Tees, as a minimum, maintain the baseline performance from the Summer 2004 figures for PSED as measured by DfES, that is to say the percentage of children achieving 6 of the 9 points in PSED – 88.1%.
No reward grant will be payable for the CL&L indicator unless Stockton-on-Tees, as a minimum, maintain the baseline performance from the Summer 2004 figures for CL&L, that is to say the percentage of children achieving 6 of the 9 points in CLL – 76.3%
(The average is worked out by adding the percentage performance in each of the assessment scales together and dividing by the number of scales: PSED: Dispositions and Attitudes 91%, Social Development 88% and Emotional Development 85%; CLL: Language for Communication and Thinking 84%, Linking Sound and Letters 71%, Reading 79% and Writing 71%)

Target No 10: Increasing the Number of Vulnerable Young People in Education, Employment or Training

Overall outcome	Improve the life chances of vulnerable young people by increasing the numbers in education, employment or training	
Indicator(s) by which performance will be measured	Increase the % of vulnerable young people ¹ reaching statutory school leaving age between June 2004 and June 2007 who are engaged in education, employment or training for at least 16 hours in any week during November 2007	
Current performance	Baseline period The weighted average across all vulnerable groups for the 3 year period 1 st April 2001 to 31 st March 2004	Performance 57%
Performance at the end of the LPSA period (November 2007)	Performance expected <u>without</u> the Local PSA	60%
	Performance target <u>with</u> the Local PSA	70%
	Enhancement in performance with the Local PSA	10%
Additional notes	¹ Defined as young people from Stockton-on-Tees of statutory school leaving age in June 2004, June 2005, June 2006 and June 2007 with: learning difficulties; behavioural, emotional and social difficulties leaving Special Schools and Pupil Referral Units; physical disabilities in specialist provision; teenage parents; looked after children; involved with the Youth Offending Service; on the New Start Programme; who have a statement of SEN for visual impairment, hearing impairment, Asperger's Syndrome/autism or physical disabilities in mainstream schools; in out of area independent special provision	

Target No 11: Healthier Communities Through Sport And Physical Activity

Overall outcome

Healthier Communities: increased life expectancy and reduced ill health.

Indicator(s) by which performance will be measured

- a) The percentage of adults participating in at least 30 minutes of moderate physical activity on 5 or more days each week.¹
- b) The percentage of 5-11 year olds in primary schools who participate in an average of 2 hours high-quality PE and school sport a week within and beyond the National Curriculum during one complete school year.²
- c) The percentage of 12 - 16 year olds in secondary schools who participate in an average of 2 hours high-quality PE and school sport a week within and beyond the National Curriculum during one complete school year.²

Current performance - September 2004

- a) 26%³
- b) Primary: 50%
- c) Secondary: 80%

Performance expected by the end of the LPSA

Performance expected without the Local PSA

- a) 26%
- b) 75%
- c) 85%

Performance with the Local PSA

- a) 31%
- b) 85%
- c) 90%

Enhancement in performance with the Local PSA

- a) 5%
- b) 10%
- c) 5%

Notes

¹ Measured using Stockton Council's Residents Viewpoint survey. A survey using the same methodology will be used to establish the with LPSA performance in October 2007. Respondents to the survey who answer the question, "In a week how often do you undertake 30 minutes of any activity that raises your heartbeat or makes your breathe more deeply?" either "more than 5 times per week" or "at least 5 times per week" will count toward achievement of this indicator.

² Indicators b) and c) will be measured against data provided by each school for the number of pupils participating in an average of 2 hours high quality PE and school sport a week within and beyond the curriculum during one complete school year. High quality PE and school sport has the meaning set out in the PESSCL survey

³ Established using the Council's Viewpoint Residents' Panel survey in September 2004.

The Performance Reward Grant will be split between the above measures in the following proportions:

a)50%

b)primary schools = 33%

c)secondary schools = 17%

Target No 12: Improving Adult Literacy and Numeracy

Overall outcome Reduce the number of adults who have literacy and numeracy problems in Stockton-on-Tees

Indicator(s) by which performance will be measured The number of adults starting a course during the period 1/08/2004 to 31/07/2007 and achieving qualifications in the same period (1/08/2004 to 31/7/2007) in adult literacy and numeracy as defined by QCA/BSA at:

- a) entry levels 1, 2 or 3
- b) level 1 or
- c) level 2

expressed as a percentage of those who started the course leading to that qualification after 30th July 2004.

Current performance	Period	Performance
	2003/04	a) Entry level 1, 2 & 3: 41% achieve qualification b) Level 1: 54% of achieve qualification c) Level 2: 63% of achieve qualification

Performance in the period 1/8/2004 to 31/7/2007	Performance expected <u>without</u> the Local PSA	a) E1, 2 & 3: 43% b) L1: 56% c) L2: 65%
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Performance target <u>with</u> the Local PSA	a) E1, 2 & 3: 46% b) L1: 59% c) L2: 68%
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Enhancement in performance with the Local PSA	a) E1, 2 & 3: 3% b) L1: 3% c) L2: 3%
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Note Performance reward for this target to be split as follows:

- a) 20%
- b) 70%
- c) 10%

Special condition No Reward Grant in relation to each measure will be payable if the enhancement in performance represents less than the number specified below in relation to that measure:

- a) 20 adults achieve the qualification
- b) 47 adults achieve the qualification
- c) 4 adults achieve the qualification

SCHEDULE 2: FREEDOMS & FLEXIBILITIES

The Government intends to make the changes specified below in various statutory and administrative requirements, as they relate to Stockton-on-Tees Borough Council and to pursue the further discussions described below.

The legal and practical feasibility of some of the changes had not been established at the time that this agreement was concluded. If the precise changes specified prove infeasible, the Government will use its best endeavours to achieve substantially the same effects by other means.

It is clear from the detail below that there are very few freedoms and flexibilities sought through the LPSA process. This is mainly because the Council is a pilot for local area agreements and many of the freedoms the Authority requires are being sought through that process. Freedoms below are those which are critically required if we are to achieve the stretched performance for LPSAs.

No freedoms and flexibilities were agreed in relation to the nine targets contained in this agreement. If the remaining three targets require a freedom or flexibility the details will be added to this section when those targets are agreed.

SCHEDULE 3: PUMP PRIMING GRANT

To assist in achieving the targets set out in this Agreement, the Government will make a pump priming grant of £936,283 to Stockton-on Tees Borough Council as a contribution towards expenditure of an “invest to save” or “invest to improve” nature. This grant will be paid no later than the financial year following that in which this agreement was concluded.

SCHEDULE 4: PERFORMANCE REWARD GRANT

The provisions of this Schedule are subject to any additional provisions on the performance reward grant elsewhere in the Agreement.

The total potential grant

The total potential grant is equivalent to 2.5% of the authority's net budget requirement for 2003/04. It is divided equally among the 12 targets. Where a target has sub-targets, the amount for the target is sub-divided equally among the sub-targets, unless this division is specifically stated in the target. The relevant net budget requirement was £202,023,503. Total grant if all 12 targets were fully achieved would be £5,050,588 or £420,882 per target.

The reward for achievement on a target

The proportion of the potential grant attributed to a target or sub-target that is payable is the same as the proportion of the 'enhancement in performance with the Local PSA' specified in Schedule 1 that the authority achieves, subject to a maximum proportion of 100% and a minimum of 60%. If the authority achieves less than 60% of that enhancement in performance, nothing is included in the grant in relation to that target or sub-target.

Payment of the grant

The grant will be paid in two equal instalments in the financial year following that in which the end date of the Local PSA falls, and the next financial year, subject to the qualification below relating to interim payments on account.

Half of each instalment of the grant will be paid as a capital grant, and half as a revenue grant.



2004-2005
Crime and Disorder Partnerships
2005-2006
Healthy Communities



Stockton-on-Tees
BOROUGH COUNCIL



INVESTOR IN PEOPLE